

# Are You Prepared for an Examination?

Tuesday, July 19, 2022

Michael M. Aphibal Bradley

Jonathan L. Pompan Venable LLP



## **Today's Session**

- Introduction
- Examination Overview and Objectives
- Examination Scheduling
- CFPB Exams are Confidential
- CFPB Exams May Lead to Enforcement
- ECOA/pattern or practice
- Living with Supervision and Examination
- Examination Reports and Supervisory Letters
- Supervisory Appeals Process
- Expanding Scope of Supervision
- Q & A



# **CFPB Regional Offices**





# **Examination Scheduling**

Non-depository consumer financial services companies are identified for examination on the:

- basis of risks to consumers, including
- consideration of the company's asset size,
- volume of consumer financial transactions,
- extent of state oversight, and other factors determined relevant by CFPB.

Examinations will be coordinated with State and prudential regulators as applicable.

Supervised entities are generally notified in advance of an upcoming examination.



## **CFPB Exams are Confidential**

 The CFPB considers all supervisory information, including examination reports and ratings, highly confidential.

 Requirements for the handling of supervisory information not only by CFPB employees, but also by supervised institutions are described in its regulation on the Disclosure of Records and Information.

Federal Register/Vol. 78, No. 32/Friday, February 15, 2013/Rules and Regulations

### BUREAU OF CONSUMER FINANCIAL

12 CFR Part 1070

Disclosure of Records and Information AGENCY: Bureau of Consumer Financial

Protection. ACTION: Final rule

SUMMARY: This final rule establishes procedures for the public to obtain information from the Bureau of Consumer Financial Protection, under the Freedom of Information Act, the Privacy Act of 1974, and in legal proceedings. This final rule also establishes the Bureau's rule regarding the confidential treatment of information obtained from persons in connection with the exercise of its authorities under Federal consumer

DATES: This final rule is effective March

FOR FURTHER INFORMATION CONTACT: Monica Jackson, Office of the Executive Secretary, Consumer Financial Protection Bureau, 1700 G Street NW., Washington, DC 20552, 202-435-7275.

On July 21, 2010, the President signed into law the Dodd-Frank Wall Street Reform and Consumer Protection Act (Pub. L. 111-203, codified at 12 U.S.C. 5301 et seq.) (the Dodd-Frank Act). Title X of the Dodd-Frank Act created the Bureau of Consumer Financial Protection (the Bureau or the CFPB). Frank Act, the Bureau began to exercise its authority to regulate the offering and vision of consumer financial products and services under Federal consumer financial law on July 21.

In order to establish procedures to facilitate public interaction with the Bureau, the Bureau published an interim final rule on July 28, 2011, 76 FR 45371 (Jul. 28, 2011), and solicited ublic comment on that rule. The Bureau is issuing this final rule in to clarify and correct certain aspects of the interim final rule.

### II. Summary of the Final Rule

The final rule consists of five subparts.

Subpart A of the final rule consists largely of definitions of terms that are used throughout the remainder of the part. Subpart B of the final rule implements

he Freedom of Information Act, 5 U.S.C. 552 (the FOIA). The FOIA grants the public an enforceable right to obtain access to or copies of Federal agency records unless disclosure of those records, or information contained within them, is exempt from disclosure pursuant to one or more statutory exemptions and exclusions. The FOIA also requires Federal agencies to routinely publish in the Federal Register, or make available to the ublic, certain information concer their organizational structures, policies and procedures, final opinions and orders, and records that have or are likely to become the objects of frequent FOIA requests. The regulations in this subpart implement the FOIA as required or authorized by various provisions of

The Bureau modeled its FOIA rule pon regulations promulgated by the U.S. Department of the Treasury. In drafting the rule, the Bureau sought the input of the Department of Justice and the National Archives and Records Administration's Office of Governmen Information Services, which is responsible for promoting best practices among Federal agencies as to their FOIA

Subpart C of the final rule sets forth procedures for serving the Bureau and its employees with copies of document in connection with legal proceedings, such as summonses, complaints, subpoenas, and other litigation-related requests or demands for the Bureau's records or official information. Subpart C also describes the Bureau's procedures for considering such equests or demands for official information. These regulations (which are sometimes referred to as Touhy

ulations of other Federal agencies Subpart D of the rule pertains to the otection and disclosure of confidential information that the Bureau generates and receives during the course of its work. Various provisions of the Dodd-Frank Act require the Bureau to promulgate regulations providing for the provide for the confidentiality and onfidentiality of certain types of information and protecting such information from public disclosure Other provisions of the Dodd-Frank Act, however, require or authorize the

Bureau to share information, under certain circumstances, with other Federal and State agencies to the exten Bureau as to the supervision of financial institutions, the enforcement of the investigation and resolution of consumer complaints regarding financial products and services. In implementing these provisions, the maximum protection for confidentia information, while ensuring its ability to share or disclose information to the extent necessary to achieve its mission

The Bureau recognizes that much of the information that it will generate and obtain during the course of its activities will be commercially, competitively and personally sensitive in nature, and generally warrants heightened protection. The need for greater information is reflected in the substantive law of privilege and in various statutes, including the FOIA and the Privacy Act of 1974, 5 U.S.C. 552a (the Privacy Act), that provide for the rotection of such information from disclosure.

Notwithstanding these concerns, there are instances in which the disclosure of confidential information will be necessary or appropriate for the Bu to accomplish its statutory mission such as the investigation and resolution enforcement of Federal consume financial laws. Disclosures may also serve the public interest where Federal and State agencies share elements of the Bureau's mission and where, by sharing information, they can do their jobs more

The regulations in subpart D balance these competing concerns by generally prohibiting the Bureau and its employees from disclosing confidential information to non-employees, and even in certain cases to its employees, except in limited circumstances. Even where the Bureau permits disclosures of confidential information, the Bureau imposes strict limits upon the further

Where appropriate, the Bureau has based the regulations in this subpart upon regulations of the other Federa disclosure of certain information generated or received in the course of supervising, investigating, or pursuing enforcement actions against financial



<sup>&</sup>lt;sup>1</sup>Pursuant to section 1062 of the Dodd-Frank Act, 12 U.S.C. 5582, the Secretary of the Treasury designated July 21, 2011 as the "transfer date" on which various provisions of Title X of the Dodd-Frank Act became effective, 75 FR 57252.

## **CFPB Exams May Lead to Enforcement**

- CFPB is authorized to conduct investigations to determine whether any person is, or has, engaged in conduct that violates Federal consumer financial law.
- Investigations may be conducted jointly with other regulators, and may include subpoenas or civil investigative demands for testimony, responses to written questions, documents, or other materials.
- CFPB may bring administrative enforcement proceedings or civil actions in Federal district court.
- The Bureau can obtain "any appropriate legal or equitable relief with respect to a violation of Federal consumer financial law," including, but not limited to:
  - Rescission or reformation of contracts.
  - Refund of money or return of real property.
  - Restitution.
  - Disgorgement or compensation for unjust enrichment.
  - Payment of damages or other monetary relief.
  - Public notification regarding the violation.
  - Limits on the activities or functions of the person against whom the action is brought.
  - Civil monetary penalties (which can go either to victims or to financial education).
- CFPB has no criminal enforcement authority. The CFPB is required by the CFPA to refer evidence of criminal findings to the Department of Justice (DOJ) for further review and action.



## Warning: ECOA/pattern or practice

- The Equal Credit Opportunity Act (ECOA)
   requires the CFPB to refer matters to DOJ
   whenever the CFPB "has reason to believe
   that one or more creditors has engaged in a
   pattern or practice of discouraging or denying
   applications for credit in violation of Section
   1691(a)" of ECOA, which states ECOA's basic
   prohibitions against discrimination.
- In matters that do not involve a pattern or practice of discouragement or denial, the CFPB may refer the matter to the DOJ whenever the agency has reason to believe that one or more creditors has violated Section 1691(a).
- CFPB HQ handles referral of appropriate matters to DOJ.





# Living with Supervision and Examination

### Pre-Examination / Scoping

- Review and analyze available information to identify risks, areas of inquiry, and focus.
- Request and review documents and information needed to begin examination (e.g., internal policies, audit reports, training materials, recent data)
- Make initial plan for on-site testing and review

### Examination (offsite and onsite)

- Interview senior managers, loan officers, compliance officers, and account personnel as appropriate
- Observe operations (e.g., call center, branches)
- Compare policies and procedures to actual practices by reviewing a sample of transactions
- Compare conduct to legal requirements and policy guidance

### Monitoring

- Product / Market analysis
- Periodic checks on institution activities; calls and meetings
- Review reports and information
- Review status of corrective actions
- Scoping for the next exam

## Communicate conclusions and required corrective action

- Communicate findings and expected corrective actions to management and Board of Directors
- Pursue appropriate supervisory agreement or formal enforcement action as needed



# **Preparing and Review Paradigm**

- Board and Management Oversight Board and management oversight factors are evaluated commensurate with the institution's size, complexity, and risk profile. Compliance expectations extend to third-party relationships.
- Compliance Program Compliance Program factors should be evaluated commensurate with the institution's size, complexity, and risk profile.
   Compliance expectations extend to third-party relationships.
- Violations of Law and Consumer Harm



## **Examination Reports and Supervisory Letters**

- Matters Requiring Attention (MRAs): MRAs are used by the Bureau to communicate to an institution's Board of Directors, senior management, or both, specific goals to be accomplished in order to correct violations of Federal consumer financial law, remediate harmed consumers, and address related weaknesses in the CMS that the examiners found are directly related to violations of Federal consumer financial law.
  - MRAs include timeframes for periodic reporting of efforts taken to address these matters, as well as expected timeframes for implementation.
- Supervisory Recommendations (SRs): SRs are used by the Bureau to recommend actions for management to consider taking if it chooses to address the Bureau's supervisory concerns related to CMS. SRs are used when the Bureau has not identified a violation of Federal consumer financial law, but has observed weaknesses in CMS.
  - SRs do not include provisions for periodic reporting or expected timelines for implementation. However, the Bureau
    will review through monitoring the steps institutions have taken to address SRs, including any information that
    institutions may provide regarding actions taken.
- Neither MRAs nor SRs are legally enforceable. The Bureau will, however, consider an institution's response
  in addressing identified violations of Federal consumer financial law, weaknesses in CMS, or other noted
  concerns when assessing an institution's Compliance rating, or otherwise considering the risks that an
  institution poses to consumers and to markets. These risk considerations may be used by the Bureau when
  prioritizing future supervisory work or assessing the need for potential enforcement action.

## **Supervisory Appeals Process**



### Appeals of Supervisory Matters1

October 28, 2015

### General Purpose

To promote a constructive supervisory relationship with the financial service providers, including depository institutions, under its jurisdiction, the CFPB is implementing a supervisory appeals process.

Throughout the supervisory process, the CFPB and its supervised entities should engage in an open and candid dialogue on a continuing basis. During an examination or review, CFPB examiners and regional management should ensure that supervised entities understand examiner concerns and issues that arise. In turn, supervised entities should present all relevant information in a timely manner during the examination or review process to ensure that examiners' analyses are complete.

After an examination or targeted review, if a supervised entity disagrees with a less than satisfactory compliance rating (a 3, 4, or 5)<sup>2</sup> or any underlying adverse findings set forth in the relevant examination report, or adverse findings set forth in a supervisory letter, <sup>3</sup> the entity may appeal. The key aspects of the appeals process as outlined in this document are:

- CFPB managers who did not participate in the supervisory matter and whose knowledge and background enable them to meaningfully evaluate supervisory matters will be involved in reviewing appeals;
- The CFPB will only entertain appeals submitted in writing, with documentation supporting the appeal, and within specified timeframes;



<sup>&</sup>lt;sup>1</sup> This policy is not intended to nor should it be construed to: (1) restrict or limit in any way the GFPB's discretion in exercising its authorities; (2) constitute an interpretation of law; or (3) create or confer upon any person, including one who is the subject of GFPB supervisory, investigation or enforcement activity, any substantive or procedural rights or defenses that are enforceable in any

<sup>&</sup>lt;sup>2</sup> See the CFPB Supervision and Examination Manual's chapter on the examination process. http://www.consumerfinance.gov/guidance/supervision/manual/

<sup>&</sup>lt;sup>3</sup> The CFPB will issue supervisory letters for its reviews of consumer compliance matters that do not result in the issuance of a compliance rating. Supervised entities may appeal adverse findings described in a supervisory letter in the same manner as such findings in an examination report. Adverse findings are those that result in a Matter Requiring Attention.

## **CFPB Aims to Increase Nonbank Exams**



### CFPB Invokes Dormant Authority to Examine Nonbank Companies Posing Risks to Consumers

Bureau Seeks Comment on Updated Procedures

APR 25, 2022

Washington, D.C. - The Consumer Financial Protection Bureau (CFPB) announced that it is invoking a largely unused legal provision to examine nonbank financial companies that pose risks to consumers. The CFPB believes that utilizing this dormant authority will help protect consumers and level the playing field between banks and nonbanks. The CFPB is also seeking public comments on a procedural rule to make this process more transparent.

"Given the rapid growth of consumer offerings by nonbanks, the CFPB is now utilizing a dormant authority to hold nonbanks to the same standards that banks are held to," said CFPB Director Rohit Chopra. "This authority gives us critical agility to move as quickly as the market, allowing us to conduct examinations of financial companies posing risks to consumers and stop harm before it spreads."

Under the Dodd-Frank Wall Street Reform and Consumer Protection Act of 2010, the CFPB has authority to use traditional law enforcement to stop companies from engaging in conduct that pose risk to consumers; this can involve adversarial litigation. However, the law also gives the CFPB authority to conduct supervisory examinations to review the books and records of regulated entities. CFPB examiners typically provide a report to entities with problems that need to be addressed, and responsible institutions typically take prompt corrective action.

### Nonbank supervision

For decades before the Dodd-Frank Act, only banks and credit unions were subject to federal supervision. But after the 2008 financial crisis in which nonbank companies played a pivotal role, Congress tasked the CFPB with supervising certain nonbanks, in addition to large depository institutions with more than \$10 billion in assets, and their service provide?s. Nonbanks do not have a bank, thrift, or credit union charter; many today operate nationally and brand themselves as "fintechs."



## **Questions and Answers**

Michael M. Aphibal Bradley

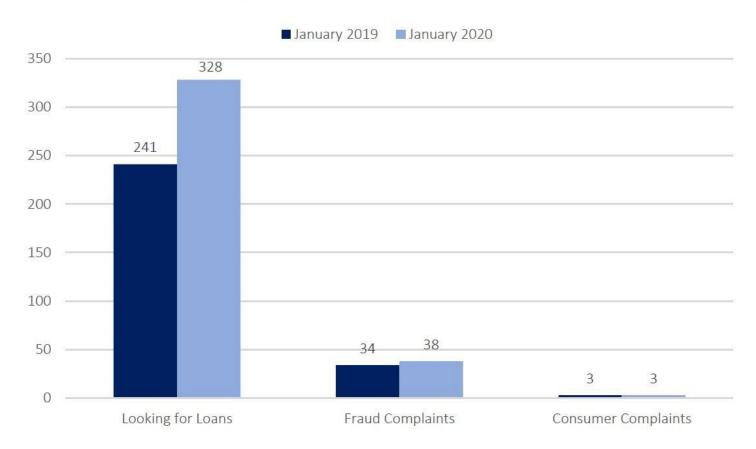
maphibal@bradley.com 202.719.8259

Jonathan L. Pompan Venable LLP

jlpompan@venable.com 202.271.1697

## **Graphic Sample**

### Total Calls to Consumer Hotline





## **Questions/Discussion**

If you would like to ask a question, you can ASK or type your question into the CHAT feature NOW.

